

# FY23 Budget Work Session

February 1, 2022



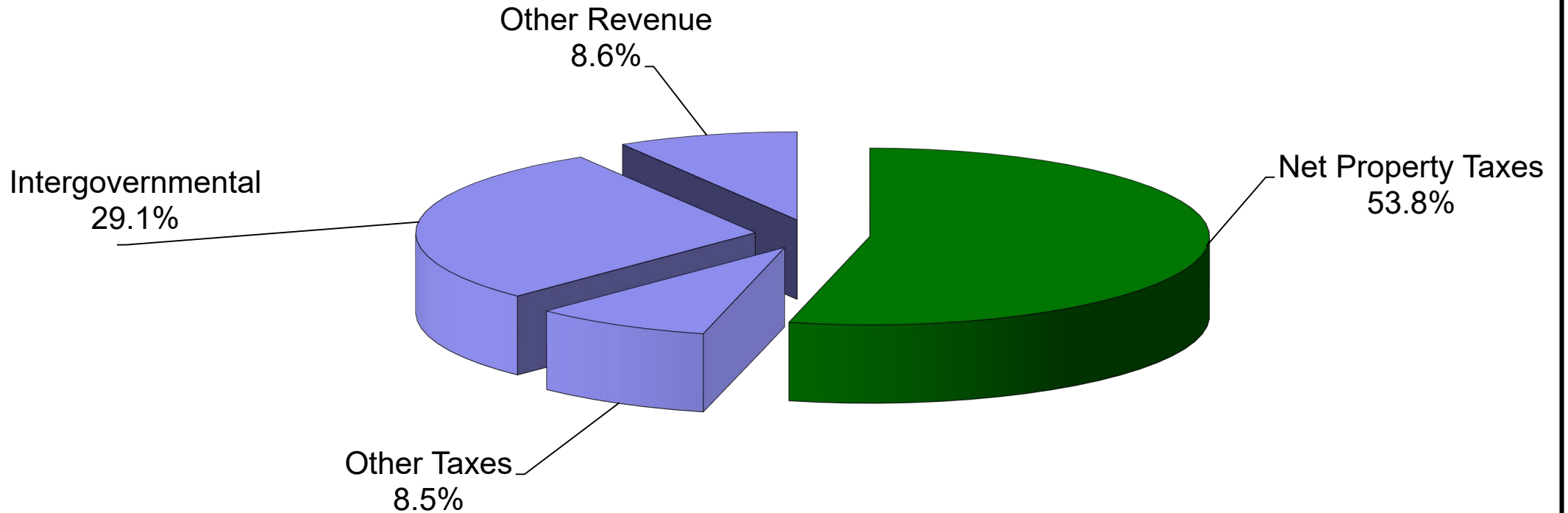
# Budget Work Session Overview

- Revenue Analysis
- Operating Services
- Debt Service



# FY 23 Revenues by Source

**FY23 BUDGET: \$109,524,645**



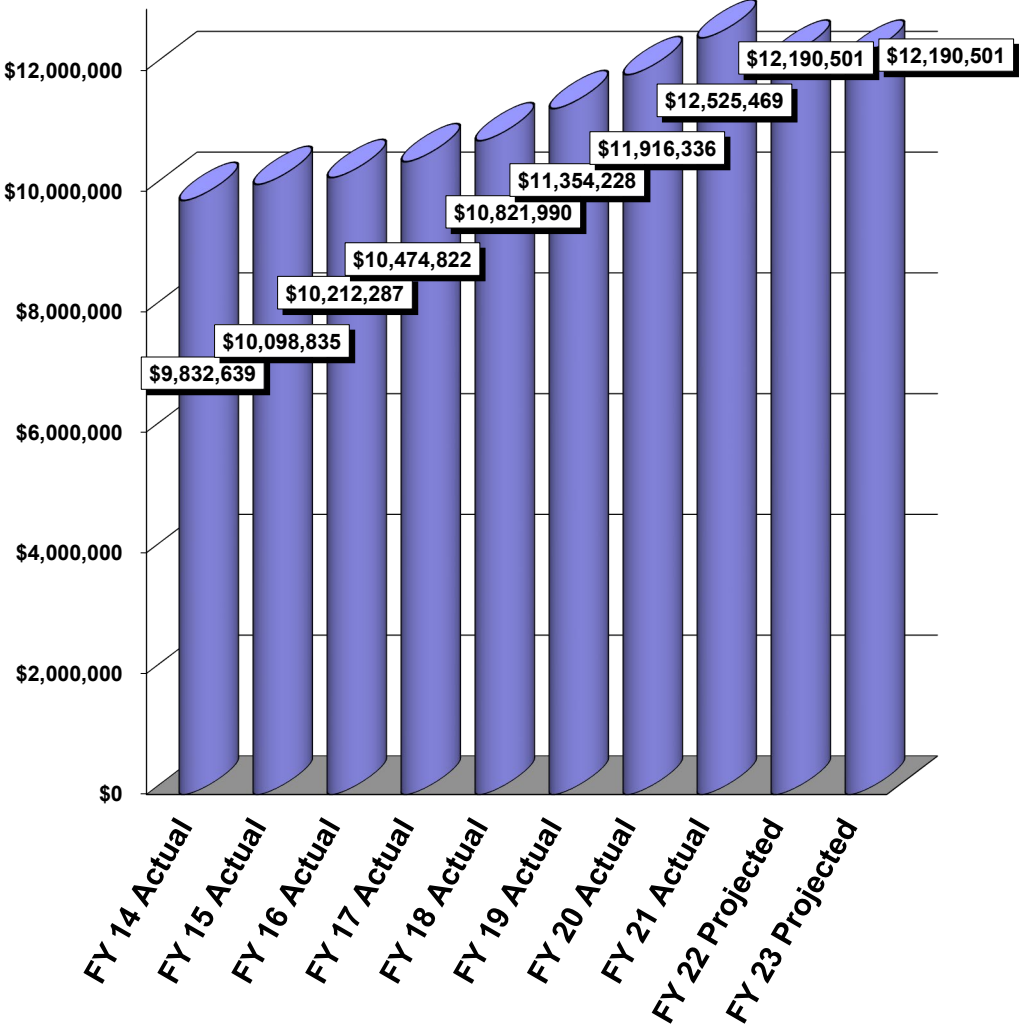
# FY23 Budget Overview

- General Fund Budget
  - COLA / Steps / Benefit Estimates
  - Required transfers – SECC, EMA, Secondary Roads
  - Strategic Plan - \$377,000 use of assigned fund balance spending in FY 23
  - Increased tax support for Capital improvements - \$1.1 million
  - Departmental goals and outcomes fully funded
- Ending General Fund Unassigned Balance Estimate \$12,190,501 or 17.0% of FY 23 expenditures
- Urban Levy Rate     ↓     FY22 – \$6.04     FY23 – \$5.95
- Rural Levy Rate     ↓     FY22 – \$8.94     FY23 – \$8.82



# Fund Balance Review

Fiscal Year	Unassigned Percent
FY 18	20.0%
FY 19	20.0%
FY 20	20.0%
FY 21	20.0%
FY 22 Projected	18.1%
FY 23 Projected	17.0%



- 1 month reserve is 8.33%;
- Equity carries County to pay obligations.
- Utilized to fund one time costs (capital / strategic plan)

# Comparative Unassigned 2021 Fund Balance and %

County	Unassigned Dollars	% of Fund Balance
~Scott	\$12,525,469	20%
Linn	\$27,155,455	32%
Story	\$8,855,607	33%
Polk	\$94,707,468	45%
Johnson	\$27,543,782	48%
~Woodbury	\$17,279,187	48%
~Dubuque	\$17,813,653	57%
Black Hawk	\$25,907,651	72%

Source: 2021 DOM GAAP reports  
 ~ Border County of State

# TIF Exclusion Analysis

City	FY 22	FY 23	Valuation Change	% Change
Bettendorf	\$129,895,786	\$146,631,337	\$16,735,551	13%
Blue Grass	18,876,549	11,347,550	(7,528,999)	-40%
Davenport	223,269,687	216,395,538	(6,874,149)	-3%
Eldridge	44,042,558	42,493,555	(1,549,002)	-4%
LeClaire	112,126,160	111,933,002	(193,158)	-0%
Riverdale	155,438	1,253,511	1,098,073	706%
Walcott	<u>4,575,662</u>	<u>3,934,239</u>	<u>(641,423)</u>	-14%
Total	<u>\$532,941,840</u>	<u>\$533,988,733</u>	<u>\$1,046,893</u>	0%



# Change in Tax Dollars

FY 23	County-Wide (Incorporated)	County-Wide (Unincorporated)~	County-Wide		Unincorporated*	Total
Rate decrease	(\$778,715)	(\$108,488)	(\$887,203)		(\$35,376)	(\$922,579)
Revaluation / Growth / Decline Change	3,563,646	269,511	3,833,157		142,740	3,975,897
Rollback Change	<u>(1,389,068)</u>	<u>(78,052)</u>	<u>(1,467,120)</u>		<u>(46,115)</u>	<u>(1,513,235)</u>
	<u>\$1,395,863</u>	<u>\$82,971</u>	<u>\$1,478,834</u>		<u>\$61,249</u>	<u>\$1,540,083</u>

~ Represents change in unincorporated taxes applied to General and Debt Funds.

\* Represents in unincorporated taxes applied to Rural Services Funds.



# Scott County's Assessment Growth in Residential Class – Assessed Valuation

	County Assessor	City Assessor	Total
New Construction	\$ 121,240,350	\$ 28,845,570	\$150,085,920
Revaluation, net	409,203,410	295,069,443	704,272,853
Reclass, net	12,813,230	124,540	12,937,770
Building Removals	<u>(1,961,410)</u>	<u>(2,438,560)</u>	<u>(4,399,970)</u>
Assessment year 2021 change*	<u>\$541,295,580</u>	<u>\$321,600,993</u>	<u>\$862,896,573</u>
Assessment year 2015 change*	\$325,632,640	\$88,562,302	\$414,194,942
Assessment year 2016 change	\$126,101,590	\$44,300,589	\$170,402,179
Assessment year 2017 change*	\$473,629,150	\$157,340,434	\$630,969,584
Assessment year 2018 change	\$126,302,960	\$118,908,004	\$245,210,964
Assessment year 2019 change*	\$248,654,900	\$214,905,203	\$463,563,103
Assessment year 2020 change	\$164,463,350	\$11,852,780	\$176,316,130

\* Reassessment Years

# Scott County's Assessment Growth in Commercial Class – Assessed Valuation

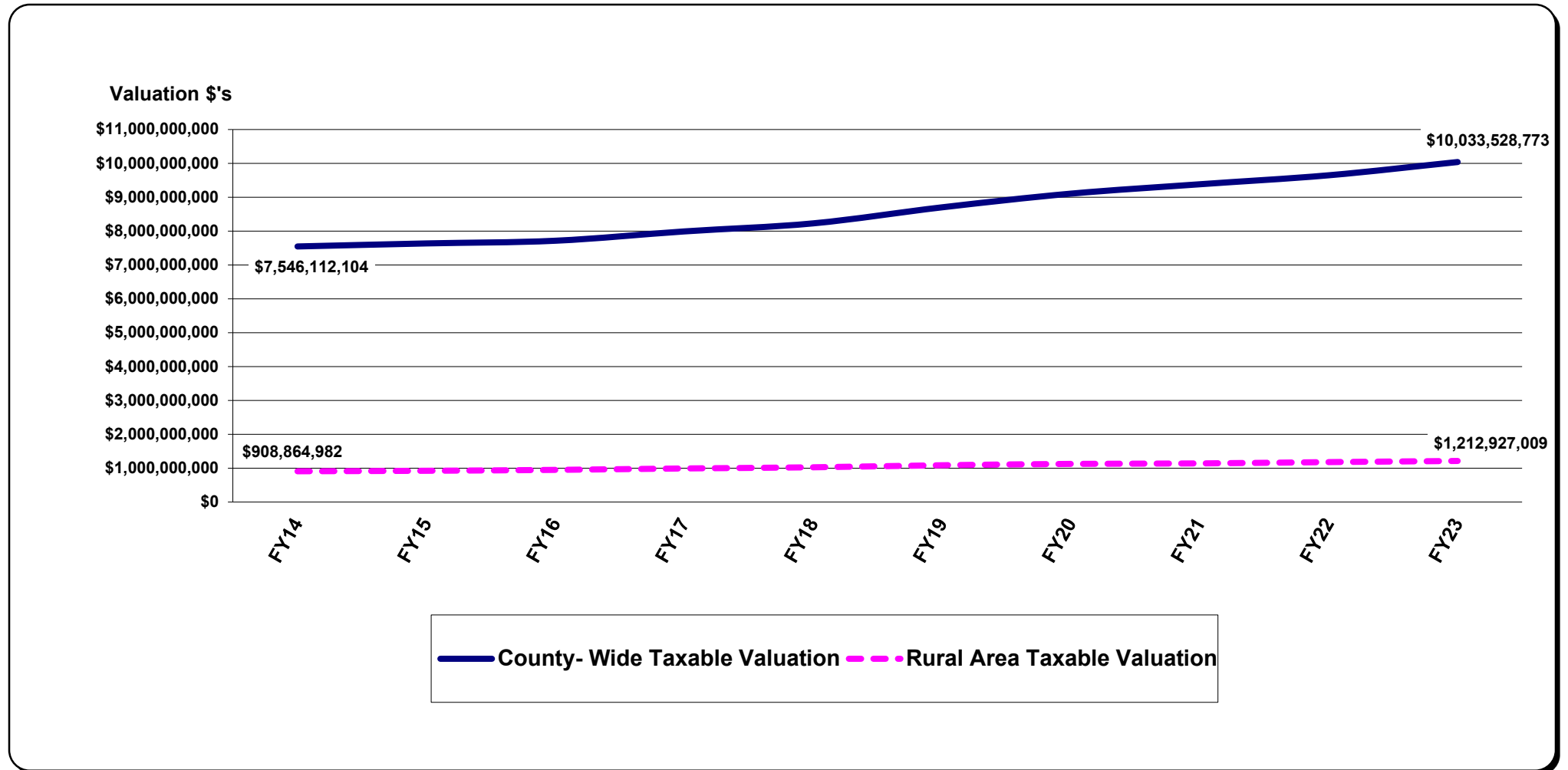
	County Assessor	City Assessor	Total
New Construction	\$17,185,308	\$20,884,546	\$38,069,854
Revaluation, net	57,421,810	26,727,314	84,149,124
Reclass, net	1,112,020	(882,078)	229,242
Building Removals	<u>(711,986)</u>	<u>(18,063,505)</u>	<u>(18,775,491)</u>
Assessment year 2021 change*	<u>\$75,007,152</u>	<u>\$28,666,277</u>	<u>\$103,673,429</u>
Assessment year 2015 change*	\$(105,215,707)	\$(133,949,815)	\$(239,165,522)
Assessment year 2016 change	\$801,700	\$66,711,287	\$67,512,987
Assessment year 2017 change*	\$17,511,278	\$173,865,502	\$191,376,780
Assessment year 2018 change	\$17,357,675	\$24,439,533	\$41,766,768
Assessment year 2019 change*	\$54,712,260	\$162,632,103	\$223,344,363
Assessment year 2020 change	\$26,418,501	\$42,408,885	\$68,828,386

\* Reassessment Years; Assessment year 2015 reflects reclassification of multi-residential to new classification.

# Ten Year Taxable Value Comparison

- County -  
Wide  
3.30%  
average  
per year  
over 10  
year  
period

- Rural –  
3.35%  
average  
per year  
over 10  
year  
period

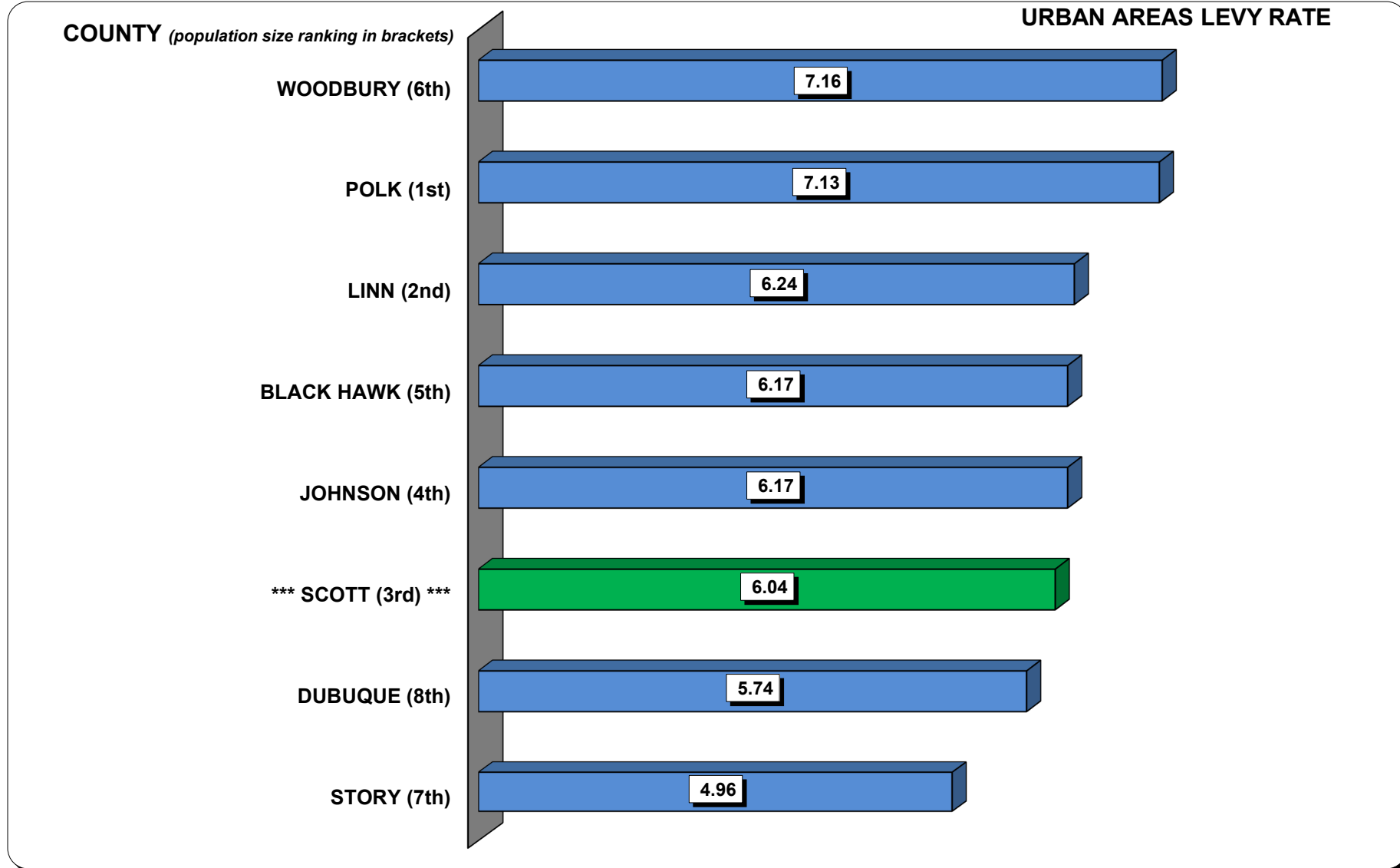


# Taxable Value Comparison

County	FY 22 Taxable Valuation	FY 23 Taxable Valuation	% Change 18-19	% Change 19-20	% Change 20-21	% Change 21-22	% Change 22-23
<b>Scott</b>	<b>\$9,643,505,616</b>	<b>\$10,033,528,773</b>	<b>5.7%</b>	<b>4.6%</b>	<b>3.0%</b>	<b>2.8%</b>	<b>4.0%</b>
Black Hawk	\$5,702,820,483	\$5,892,468,196	0.9%	4.3%	0.0%	0.8%	3.3%
Dubuque	\$5,178,133,985	\$5,335,550,741	7.6%	2.2%	2.6%	2.7%	3.0%
Johnson	\$9,164,400,353	\$9,363,550,117	10.0%	3.9%	5.2%	3.3%	2.2%
Linn	\$12,090,368,028	\$12,432,893,583	4.3%	3.4%	3.5%	2.0%	2.8%
Polk	\$27,256,580,358	\$28,849,639,328	9.4%	4.8%	7.4%	3.8%	5.8%
Story	\$5,295,854,568	\$5,517,719,135	6.5%	7.6%	4.0%	4.2%	4.2%
Woodbury	\$4,886,270,455	\$5,137,390,222	7.8%	2.7%	8.1%	1.0%	5.1%

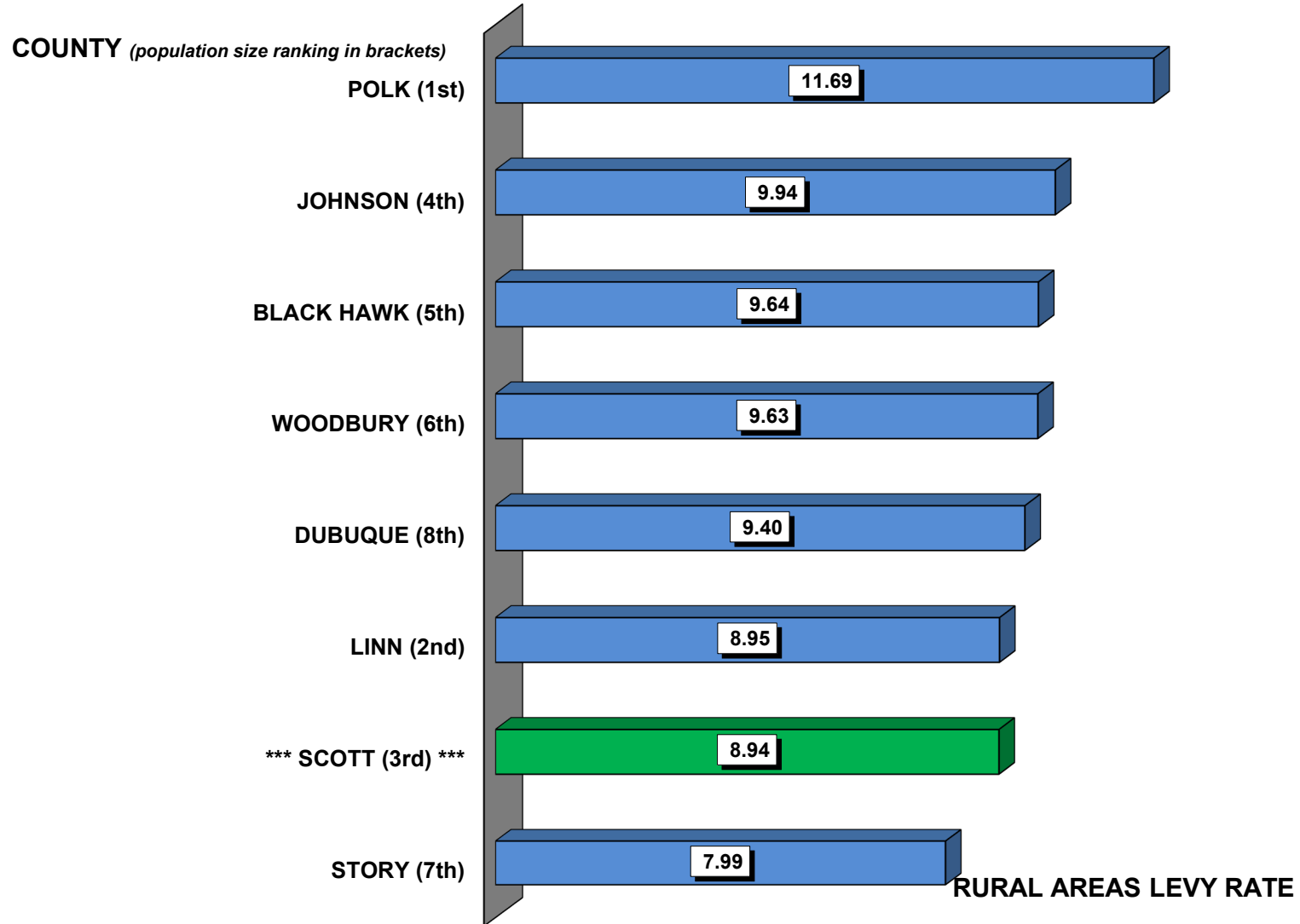
Compared to the other seven metropolitan counties. Scott County ranked 6<sup>th</sup>, 3<sup>rd</sup>, 6<sup>th</sup>, 4<sup>th</sup> and 4<sup>th</sup> in taxable growth over the past five years.

# FY22 URBAN AREAS TAX LEVY RATE FOR THE EIGHT LARGEST METROPOLITAN IOWA COUNTIES



While ranking 3rd in size Scott County ranks 3rd *LOWEST* among the eight largest metropolitan Iowa Counties in the urban areas tax levy rate amount for Fiscal Year FY22.

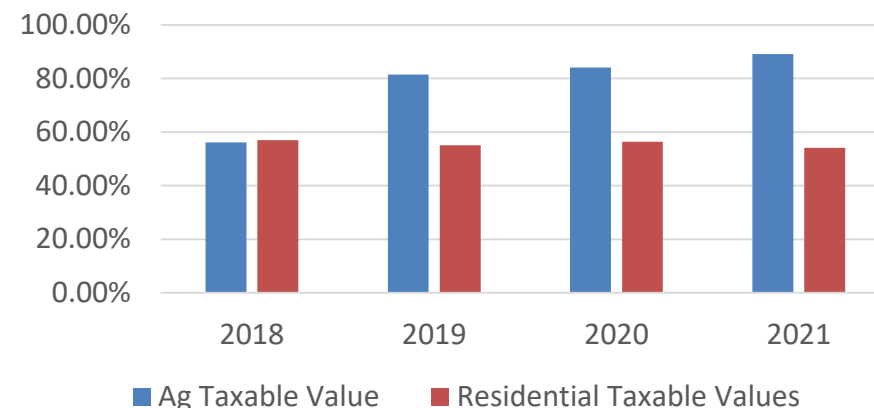
## FY22 RURAL AREAS TAX LEVY RATE FOR THE EIGHT LARGEST METROPOLITAN IOWA COUNTIES



While ranking 3rd in size Scott County ties for the 2<sup>nd</sup> *LOWEST* levy among the eight largest metropolitan Iowa Counties in the rural areas tax levy rate amount for Fiscal Year FY22.

# State Assessment Limitations

- Increases in assessed values for residential and agricultural property are subject to rollback assessment limitation formula. If the statewide increase in values of homes and farms exceeds 3% due to revaluation, their values are "rolled back" so that the total increase in aggregate value statewide is 3%.
- Rollback for agricultural and residential property is allowed to fluctuate within the 3% limitation. This does not mean that the assessment on your home will increase by only 3%. The rollback calculation is applied on a class of property, not an individual property. It means that the statewide total taxable value can increase by only 3% due to revaluation.



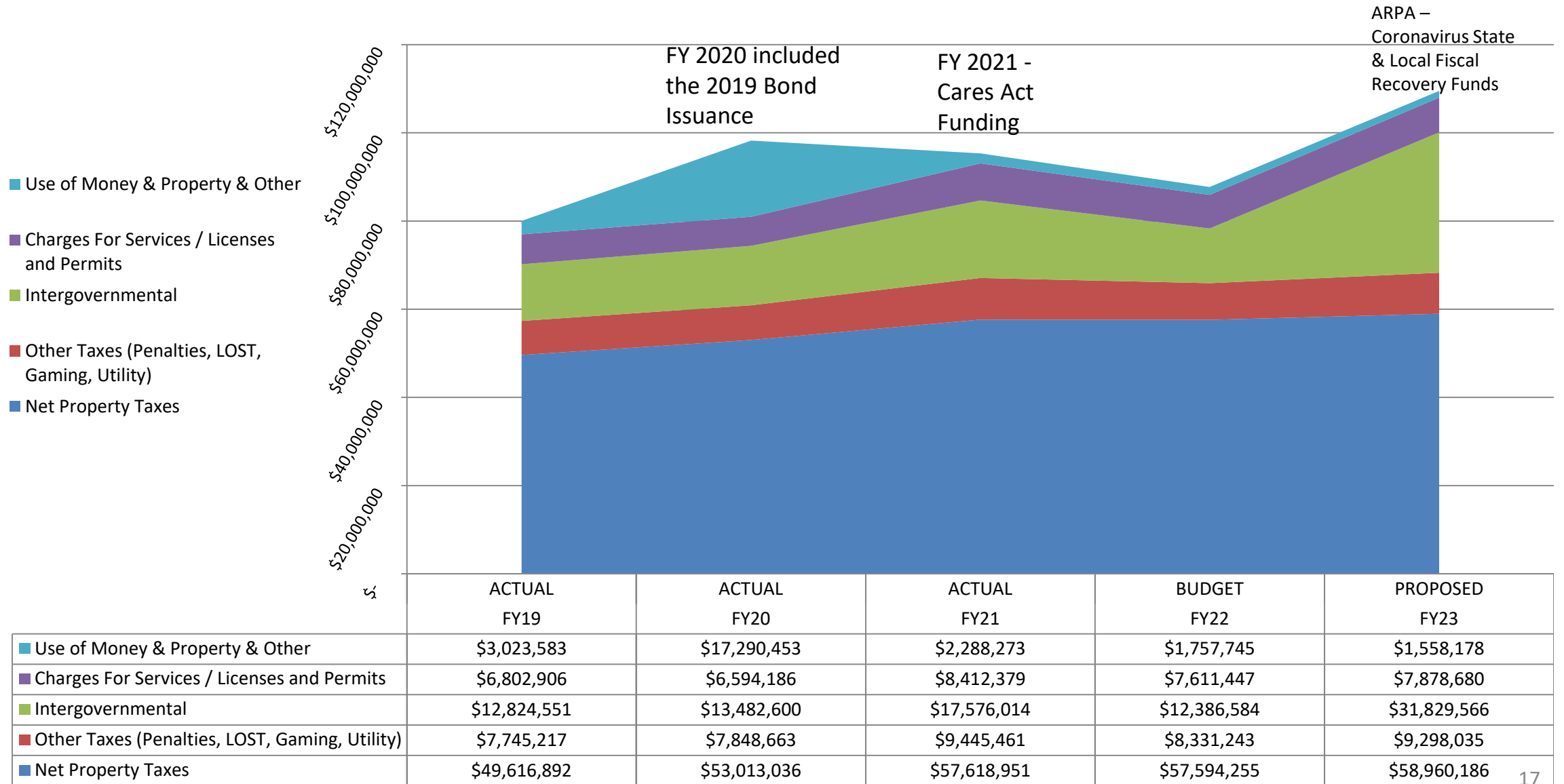
# State Assessment Limitations

Assessment Year	Agricultural	Residential	Multi-Residential	Commercial	Industrial	Railroads	Utilities
2015	46.1068%	55.6259%	86.2500%	90.0000%	90.0000%	90.0000%	100.0000%
2016	47.4996%	56.9391%	82.5000%	90.0000%	90.0000%	90.0000%	100.0000%
2017	54.4480%	55.6209%	78.7500%	90.0000%	90.0000%	90.0000%	100.0000%
2018	56.1324%	56.9180%	75.0000%	90.0000%	90.0000%	90.0000%	100.0000%
2019	81.4832%	55.0743%	71.2500%	90.0000%	90.0000%	90.0000%	100.0000%
2020	84.0305%	56.4094%	67.5000%	90.0000%	90.0000%	90.0000%	98.5489%
2021	89.0412%	54.1302%	63.7500%	90.0000%	90.0000%	90.0000%	100.0000%

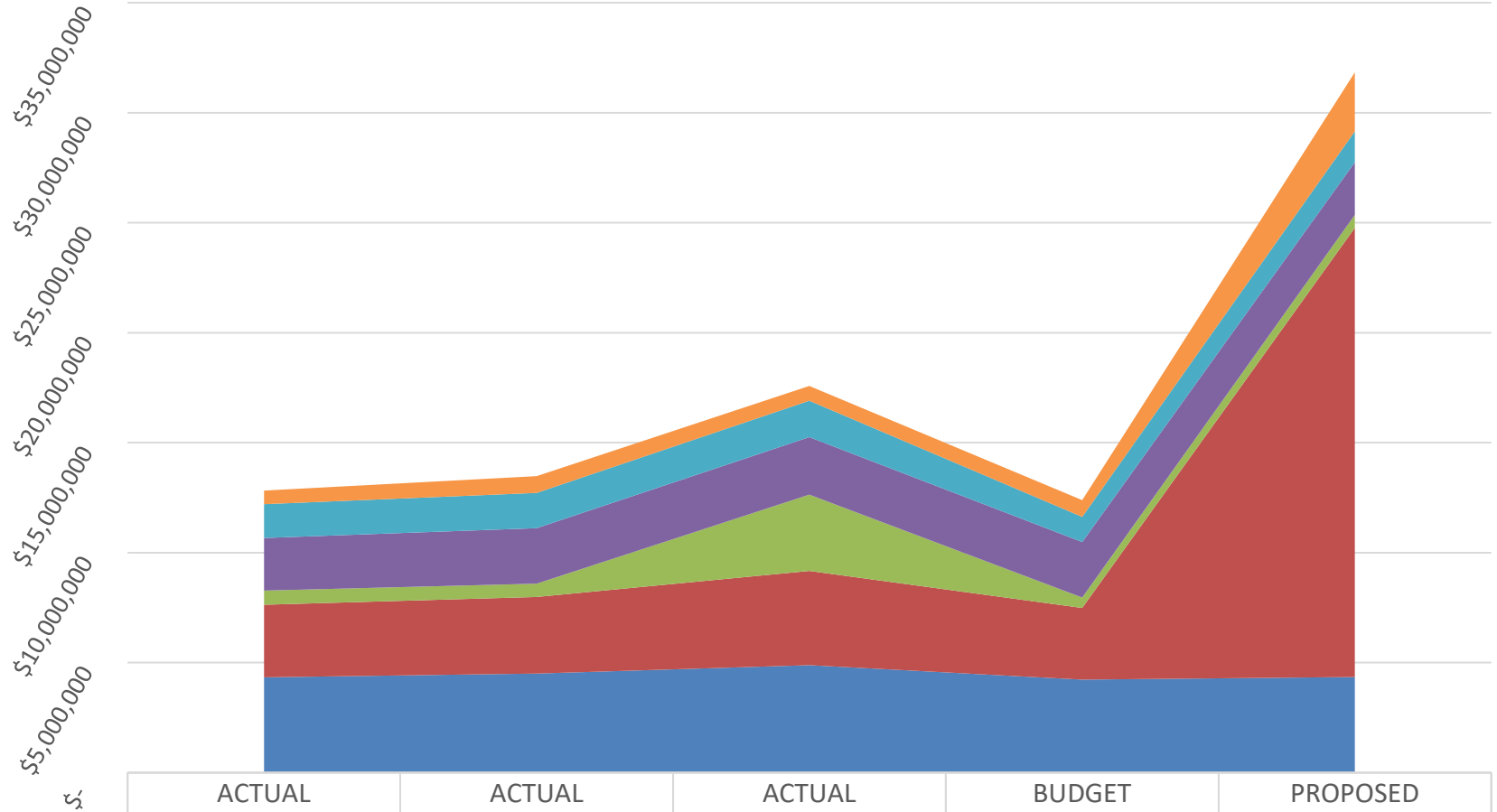
- Previous Agricultural High Assessment limitation was 92.8568%, 2008 Assessment year.



# Five Year Revenue Source Summary



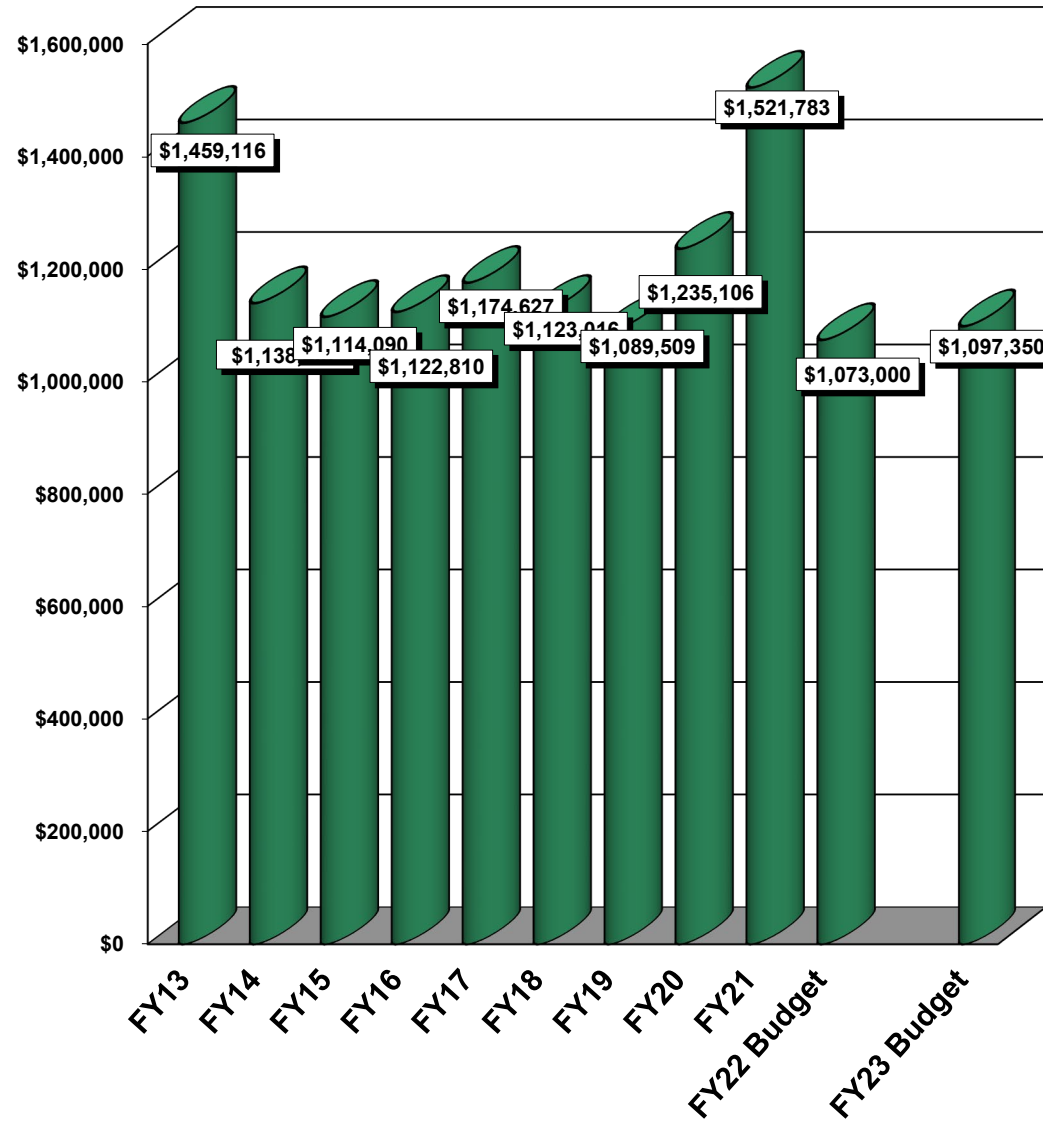
# Changing Intergovernmental Revenues



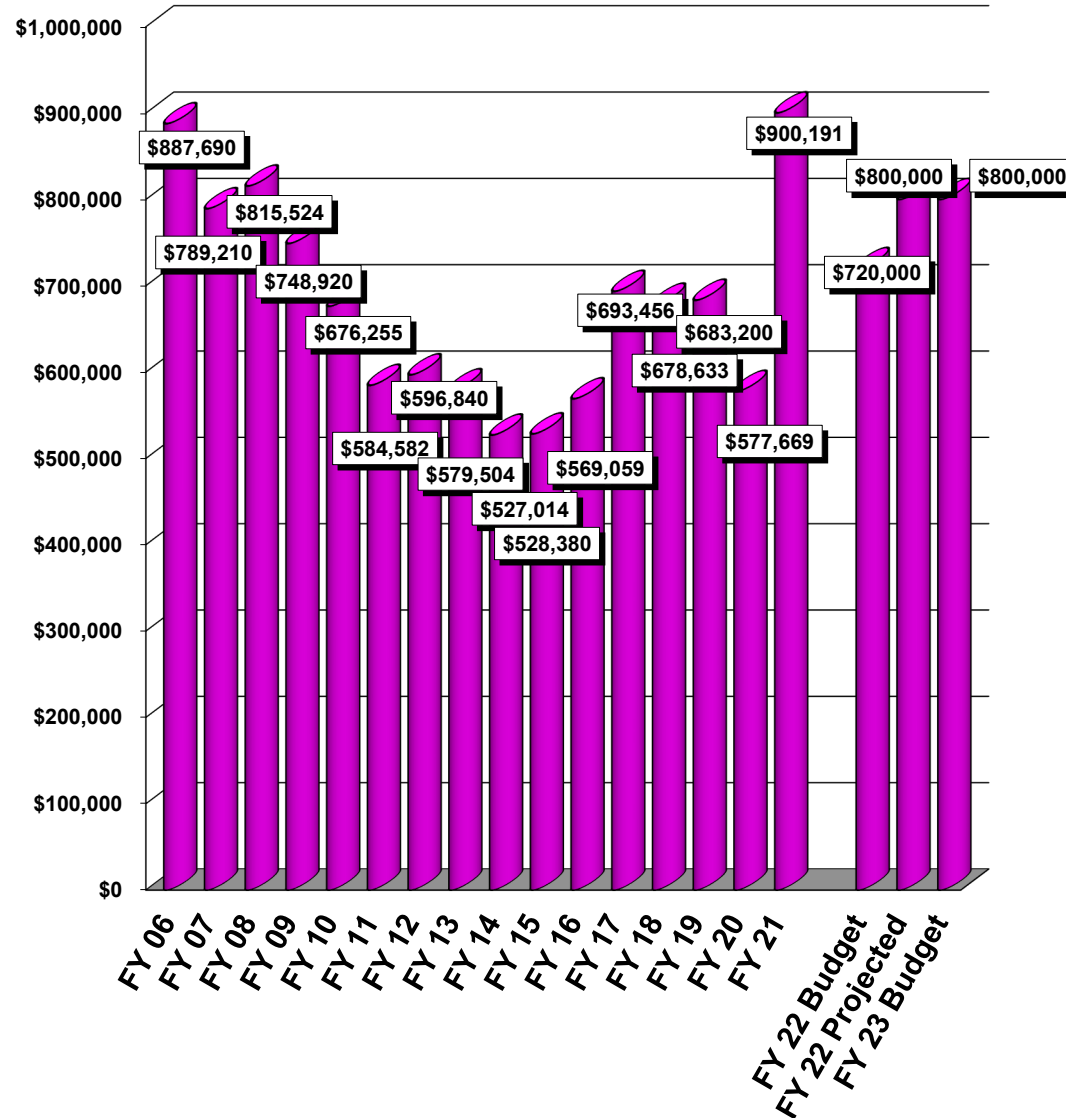
	ACTUAL FY19	ACTUAL FY20	ACTUAL FY21	BUDGET FY22	PROPOSED FY23
Contr & Reimb from Other Govts	\$623,846	\$760,599	\$662,537	\$761,044	\$2,679,257
Other State Credits	\$1,538,689	\$1,604,065	\$1,657,791	\$1,146,119	\$1,399,865
State Credits Against Levied Taxes	\$2,386,829	\$2,533,560	\$2,612,959	\$2,522,030	\$2,387,138
State / Federal Pass Through Grants	\$642,155	\$593,970	\$3,472,957	\$466,823	\$593,695
State / Federal Grants & Reimbursements	\$3,296,723	\$3,492,533	\$4,284,727	\$3,263,285	\$20,427,611
State Shared Revenues	\$4,336,309	\$4,497,873	\$4,885,043	\$4,227,283	\$4,342,000

# Recorder Income

FY 13 reflects law change for marriage licenses



# Gaming Revenue

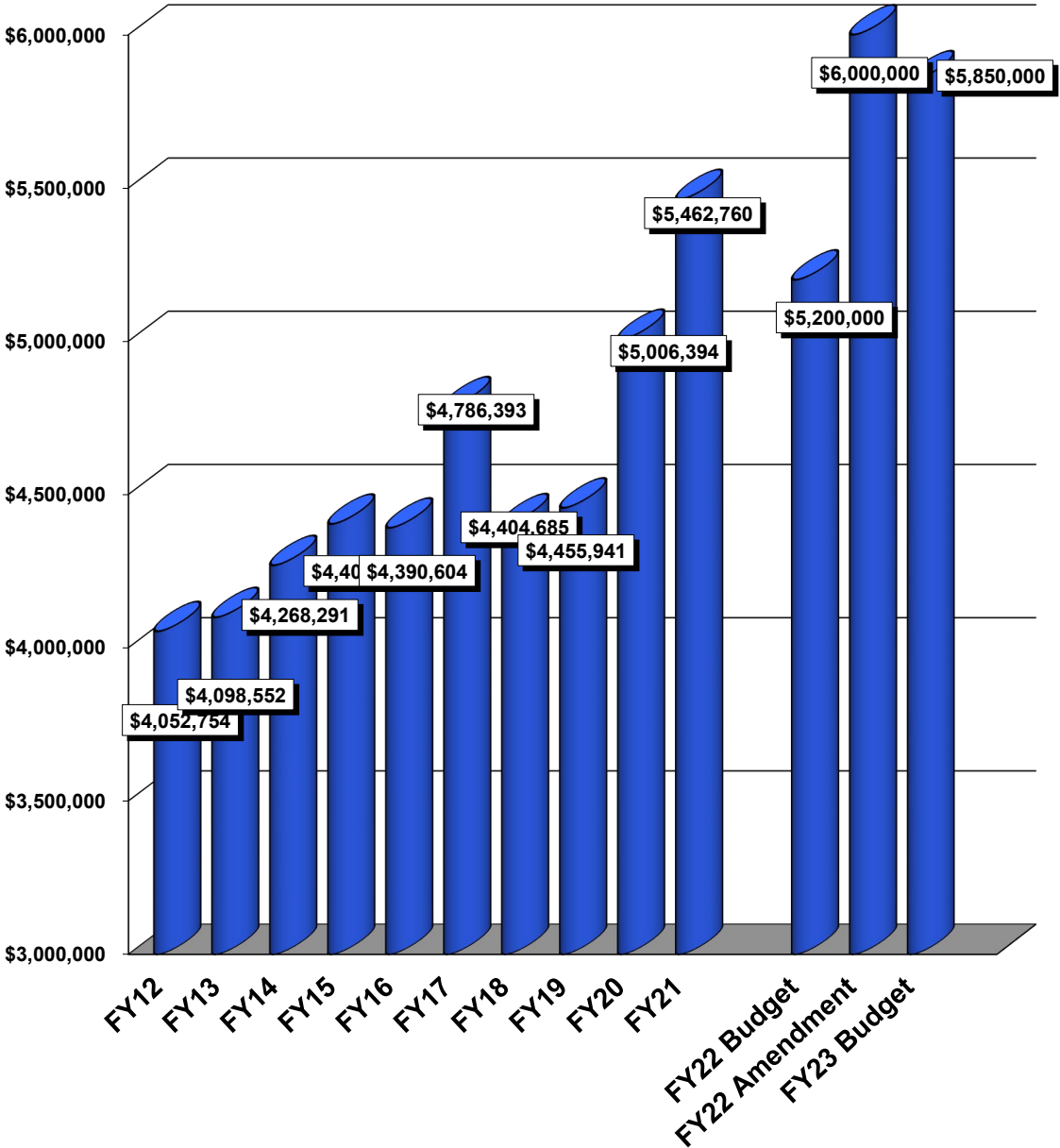


FY 17  
reflects  
land based  
casinos;

FY 21  
reflects  
COVID  
reopening  
and sports  
betting.

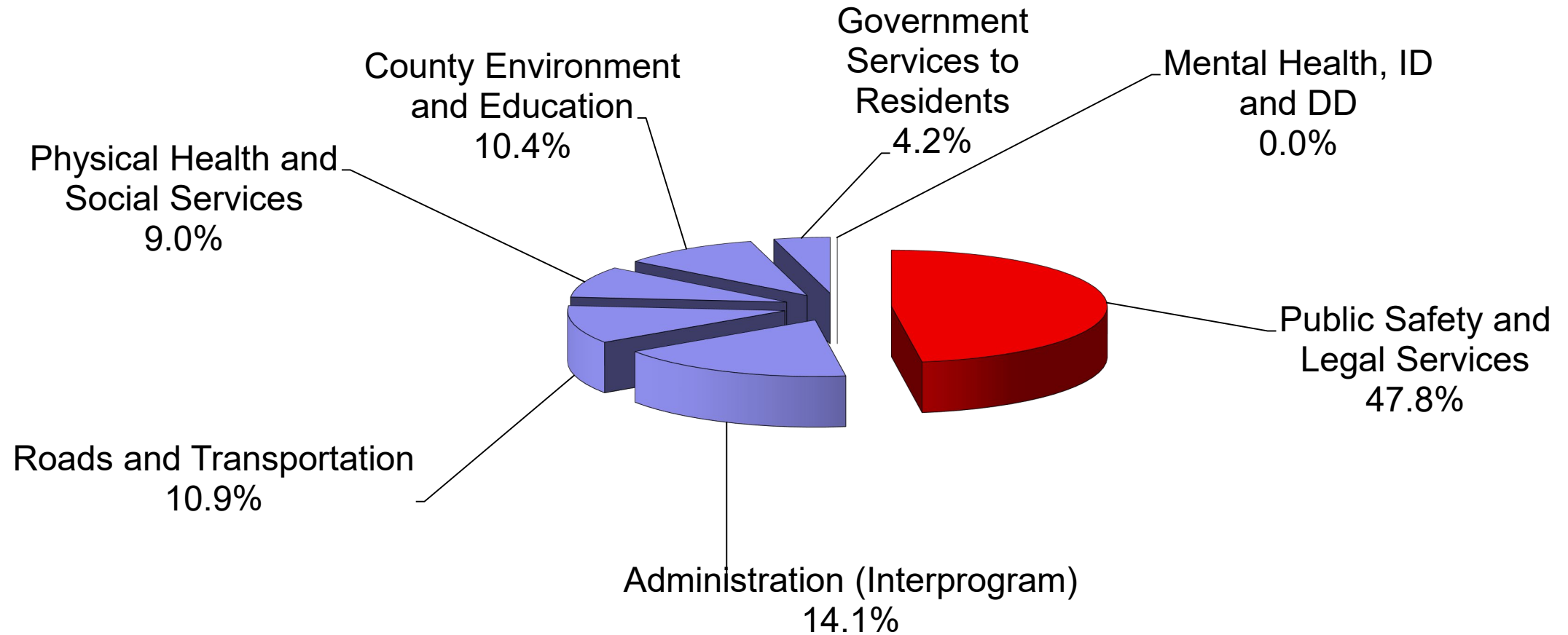
# L.O.S.T. Revenue

FY 20 reflects the South Dakota v. Wayfair, Inc. and the ability to collect sales taxes on online and internet transactions



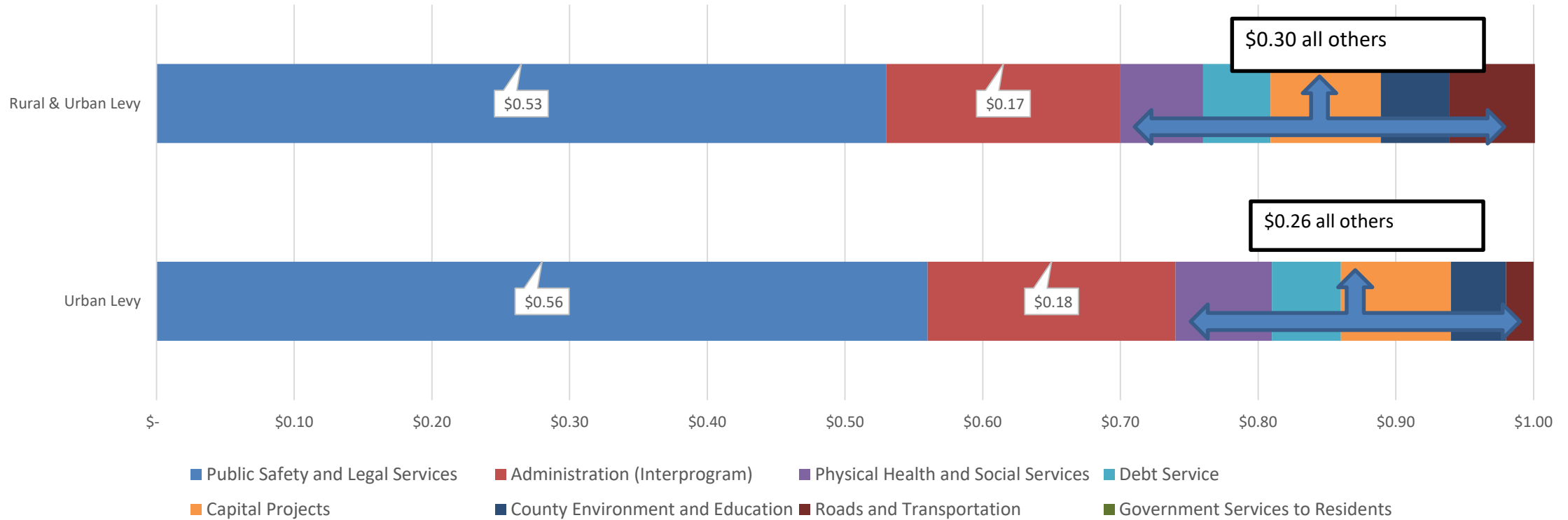
# FY 23 Operating Budget

**FY23 BUDGET: \$84,451,206**



# Approximate Property Taxes by Functional Area

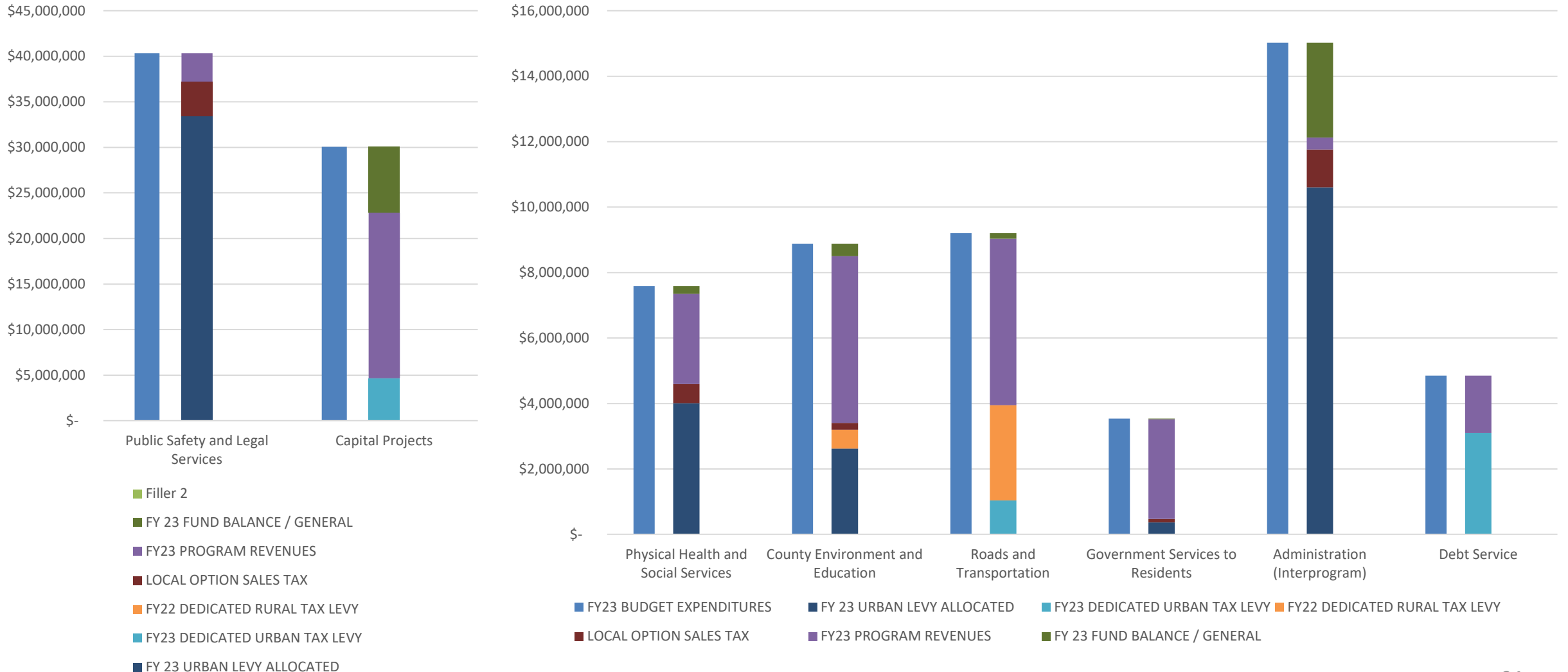
## Allocation of \$1.00 Property Taxes Levied



	Assessed House	FY 2021 Taxable Value	County Taxes
Rural and Urban Levy	\$150,000	\$81,195	\$716.14
Rural Levy	\$150,000	\$81,195	\$233.03
Urban Levy	\$150,000	\$81,195	\$483.11

# Functional Expenditures vs Assigned Revenues / Equity

## A mix of revenues to functional programs





# Functional to Department Operations

Public Safety and Legal Services	Physical Health and Social Services	County Environment and Education	Government Services to Residents	Administration (Interprogram)
Attorney	Community Services	Conservation	Auditor	Administration
Community Services	Health	Planning & Development	Recorder	Attorney – Risk Management
Health	DHS	Non-Departmental	Treasurer	Auditor
Juvenile Detention Center				Information Technology
Non-Departmental	AA: CADS, CASI, CHC	AA: Bi-State Regional Commission, Humane Society, Library, QC Chamber of Commerce, Visit Quad Cities		Facilities and Support Services
Sheriff				Non-Departmental
AA: CADS, EMA / SECC, Durant Ambulance, Medic Ambulance				Human Resources
				Board of Supervisors
				Treasurer

# Consumer of Services

## **PUBLIC SAFETY AND LEGAL SERVICES – All Residents**

- **Sheriff**
  - Patrol & Investigations
  - Jail and Jail Health Services; Service of civil papers
  - Prisoner Transportation
- **Juvenile Court Services** programs including the Juvenile Detention Center
- **County Attorney** programs
  - Criminal Prosecution, Child Support Recovery, and Corporate Counsel/Civil Division; other court costs including grand jury costs and juvenile justice base costs
- All **ambulance** services;
- **Emergency Management Agency**, and SECC (consolidate dispatch center).

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

- PHYSICAL HEALTH AND SOCIAL SERVICES – All Residents**
- **Health Department programs** - Environmental Health, and Disease Prevention & Health Promotion; Community Health Care - Other Services; Genesis Visiting Nurse/Homemaker programs - Public Health Nursing and Home Support Services;
  - **Non- Departmental** – Youth Guidance – Youth Assessment Program
  - **Community Services Department programs** - General Relief and Veteran Services; Human Services program - Administrative Support; Commission on Aging programs - Outreach, Transportation, Day Care, Volunteer Services, Leisure Services and Congregate Meals, Community Services; Mental Health Reimbursable Services
  - **Community Health Care program** - Community Services clients
  - **Center for Alcohol & Drug Services** programs - Outpatient and Residential. Benefits program

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

## **COUNTY ENVIRONMENTAL AND EDUCATION SERVICES – All Residents**

- **Conservation programs - Parks and Recreation**
- **Planning and Development Department program - Code Enforcement**
- **Bi-State Metropolitan Planning Commission program**
- **Quad-City Convention/Visitors Bureau program**
- **Quad-City Development Group program**
- **Scott Soil Conservation District program**
- **Scott County Library program**
- **Mississippi Valley Fair program.**

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

## **ROADS AND TRANSPORTATION SERVICES – All Residents**

- **Secondary Roads Department** programs
  - Administration and Engineering, Roadway Maintenance, and other general roadway expenses.

## **GOVERNMENT SERVICES TO RESIDENTS – All Residents**

- **Auditor's** program - Election; Recorder Department programs - Administration and Public Records
- **Treasurer** Department programs - Motor Vehicle Registration and County General Store.

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

## **ADMINISTRATION (INTERPROGRAM) SERVICES – Internal Services**

**County Administrator** program

**Auditor's** Department programs -  
Business/Finance and Taxation

**Information Technology** programs

**Facility and Support Services** Department  
programs

**Non-Departmental program** - Insurance Costs,  
Professional Services and Contingency

**Human Resources** Department

**Board of Supervisors**

**Treasurer's Department** programs - Tax  
Collection and Accounting/Finance.

## **DEBT SERVICE – Debt Financing**

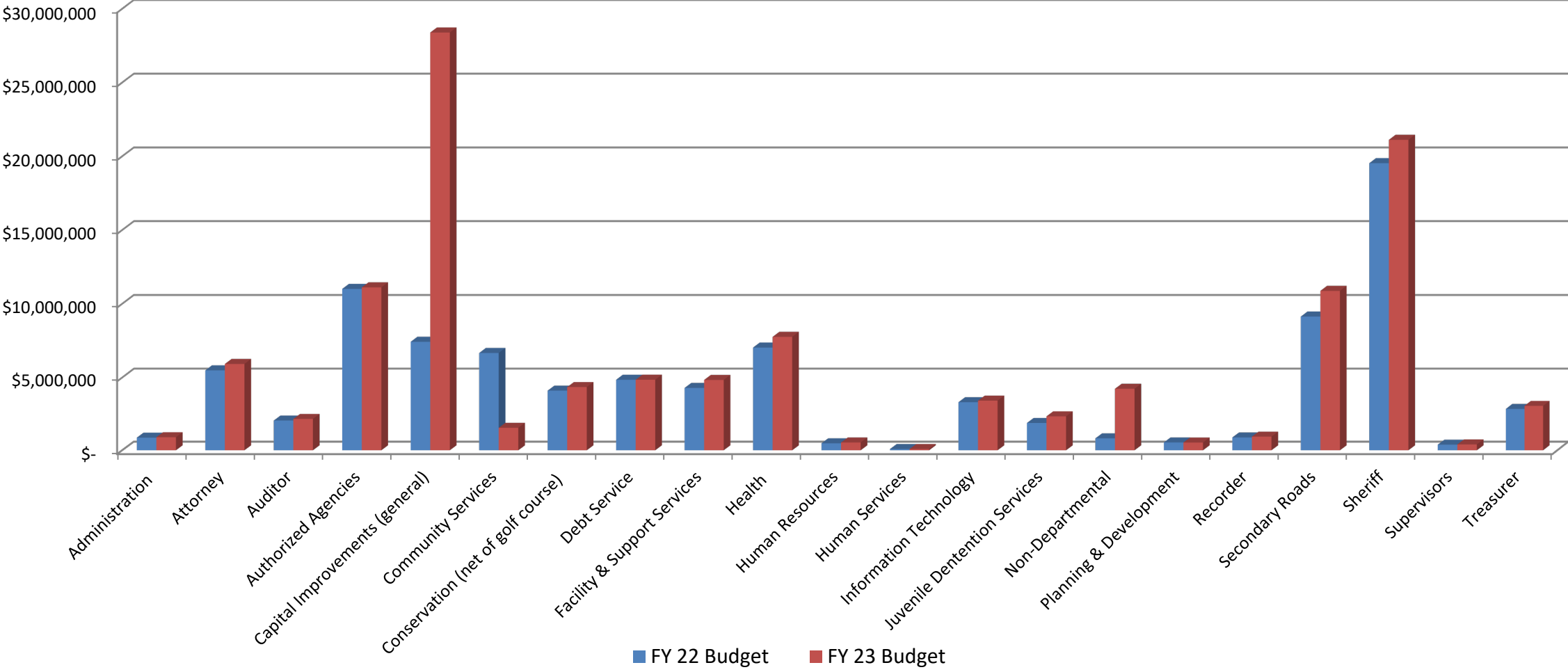
- Scott Solid Waste Commission Bond Issue
- SECC General Obligation Communication and Refunding Bond Issue
- Debt (lease) payment to the Public Safety Authority for the expansion/renovation of the existing jail sites

## **CAPITAL IMPROVEMENTS – All Residents / Internal Services**

- Secondary Roads projects
- Conservation projects
- Transfer to SECC for General Communications (Radio Infrastructure)
- General projects – IT / FSS / Fleet

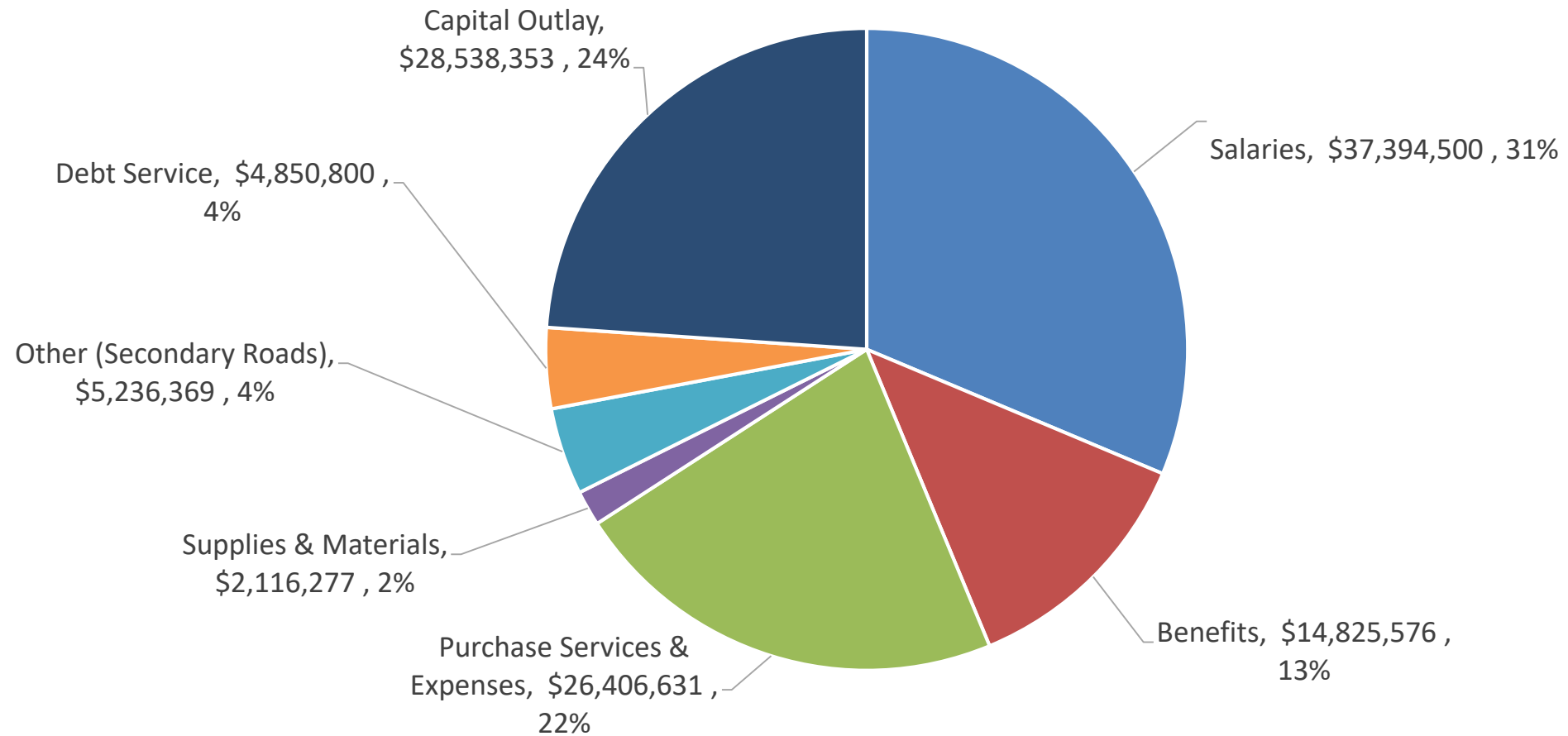
See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Expenditure Summary



# 2023 Budget by Classification

2023 Recommended Budget \$119,338,505

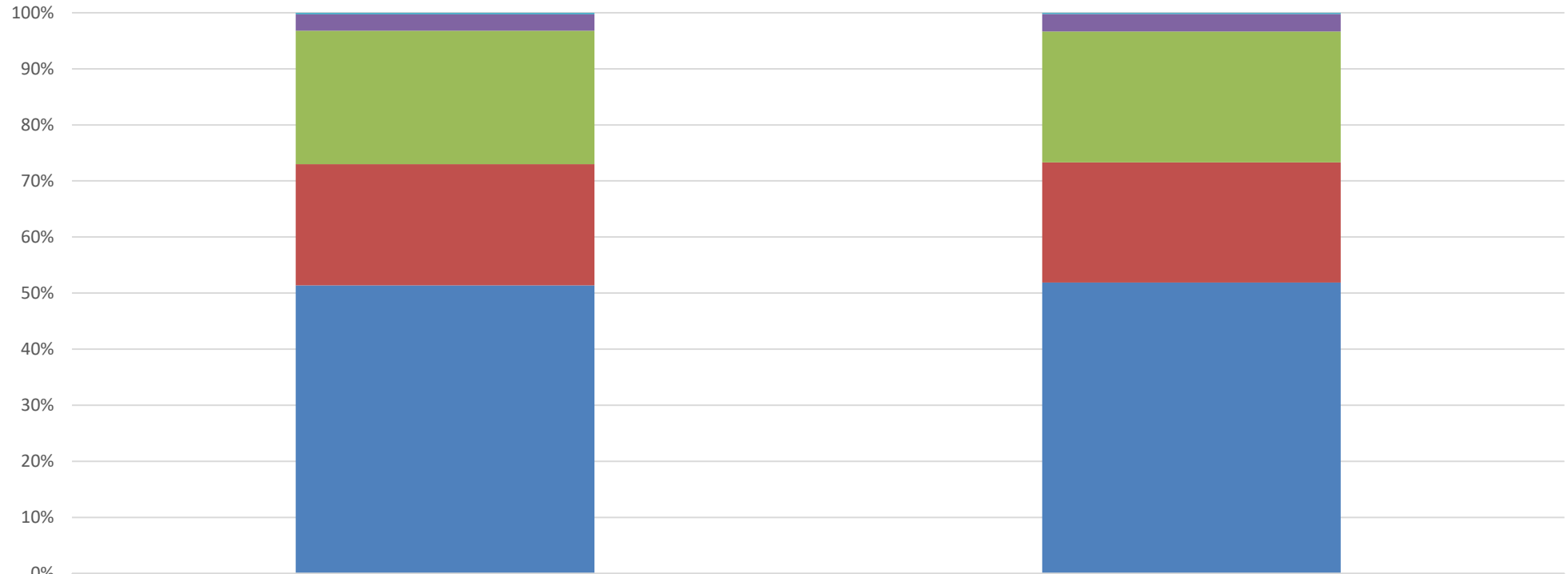




# General Fund 2022 Budget by Classification

General Fund Expenditures By Budget (SECC/ EMA Reclassification)

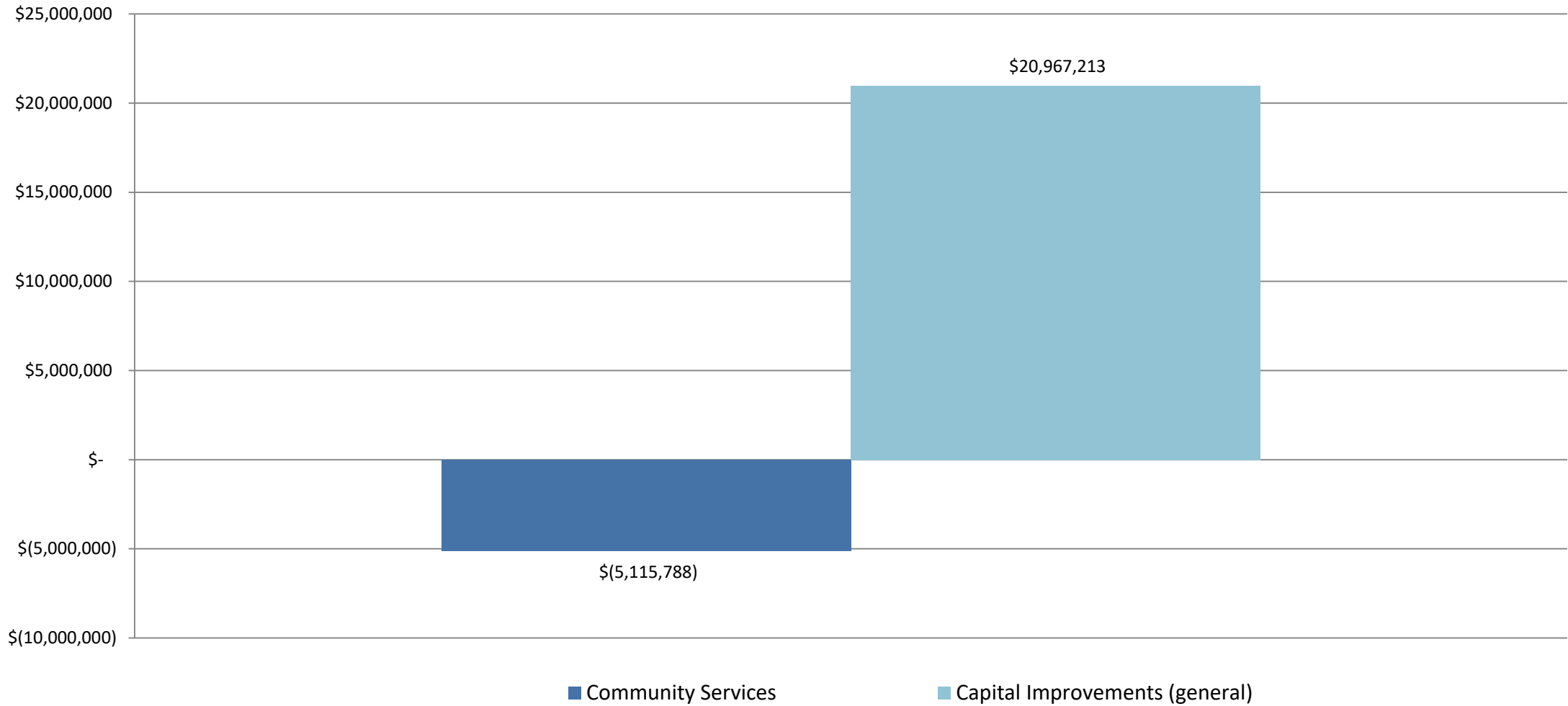
Combined Salary and Benefits General, SECC, EMA = 73% of Operating Budget



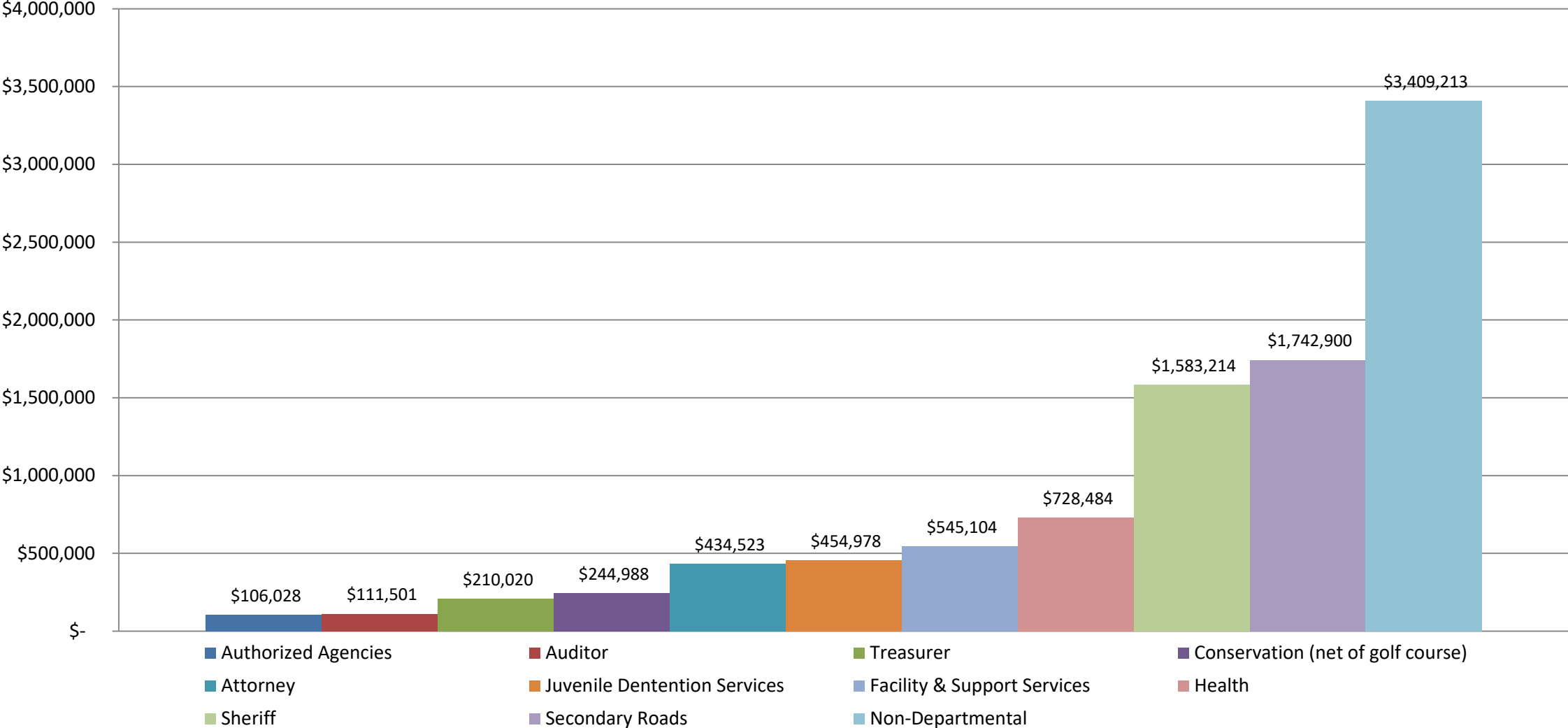
	2023 Recommended Budget	2022 Budget
Capital Outlay	\$196,853	\$170,300
Supplies & Materials	\$2,116,277	\$2,026,921
Purchase Services & Expenses	\$17,046,777	\$15,432,230
Benefits	\$15,490,259	\$14,185,682
Salaries	\$36,822,298	\$34,293,673

Salaries Benefits Purchase Services & Expenses Supplies & Materials Capital Outlay

# Departmental Change over \$5,000,000



# Departmental Change \$100,000 - \$3,500,000



# Outside Funding Requests

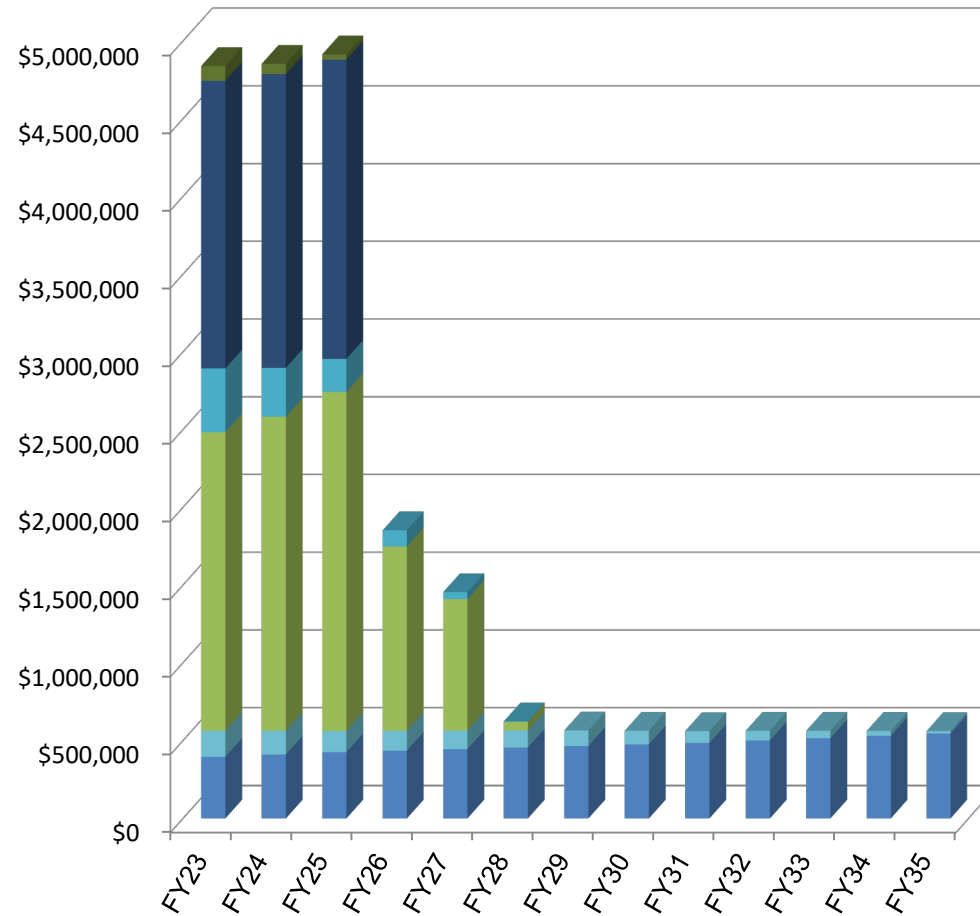
- Dress for Success:
  - Serve women through service delivery of career advancement; move out of poverty and attain success in world of work as well as daily living through professional wardrobe. Funding will be utilized as portion of capital campaign.
  - Requested \$16,860
- LivWell CARES:
  - Provide free comprehensive placement services to low-income Scott County seniors by work in person with them determine their needs and which senior properties can best meet those needs; ancillary services.
  - Requested \$5,000 of services.

# Debt

- Jail PSA Interest \*
- Jail PSA Principal \*
- Emergency Equip Bonds Interest \* ^
- Emergency Equip Bonds Principal \* ^
- 2015 Waste Bonds Interest ^
- 2015 Waste Bonds Principal ^

\* Tax Levy

^ Other Sources

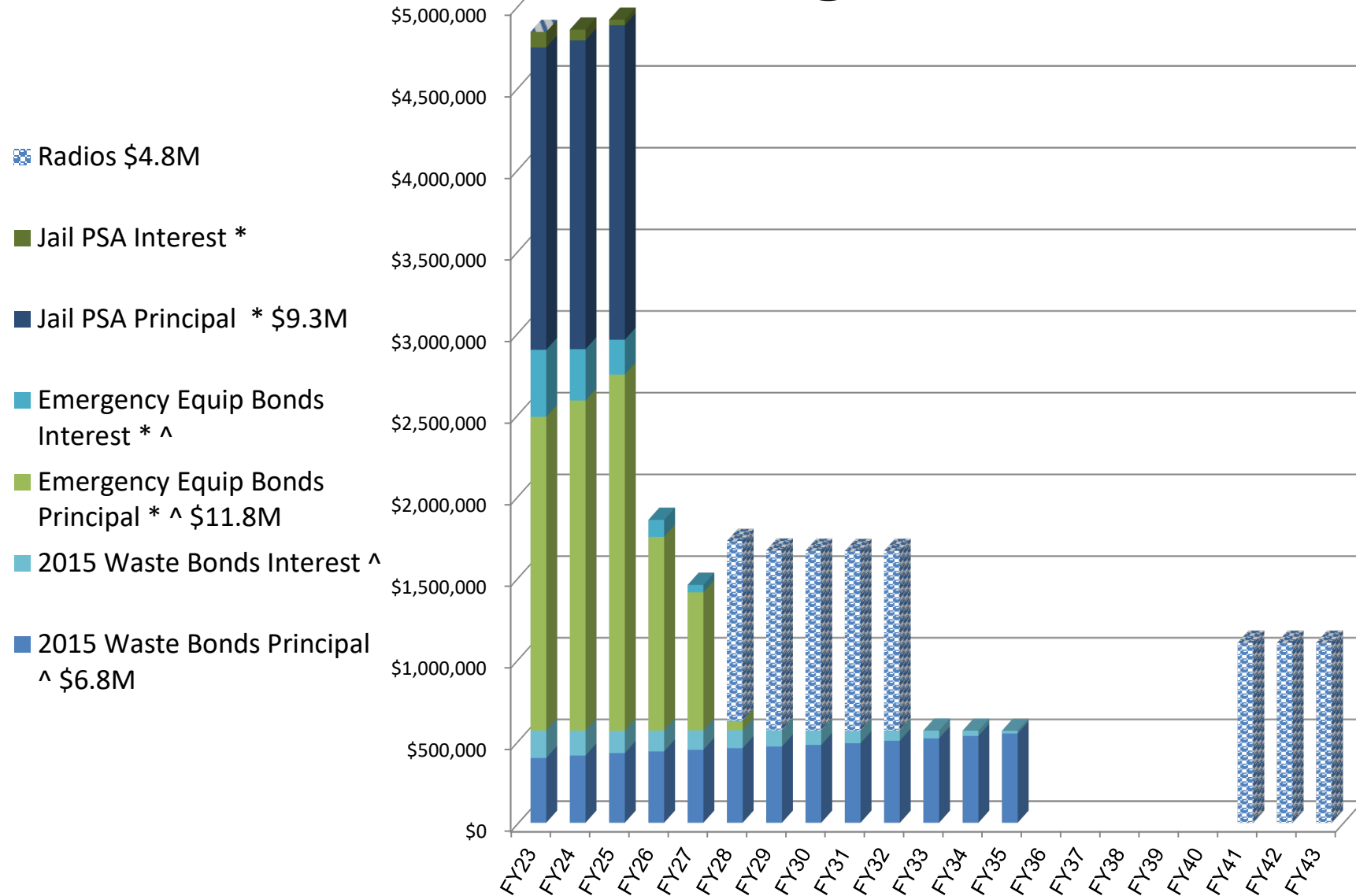


Scott County is rated Aa1 by Moody's Investment Services – No Outlook (May 2021)

- Financial Position is solid and is comparable to assigned rating.
- Exceptionally small debt burden
- Economy and tax base of Scott County are strong.

\$1,000,000 debt services is equal to \$0.09463 per \$1,000 of taxable valuation. Levy decreased \$0.007 from prior year.

# Other Long Term Liabilities



	FY 2021 Amount
IPERS Net Pension Liability	\$21,676,262
OPEB – Other Post Employment Benefits	\$1,918,993
Compensated Absences	\$3,689,180

# Budget Calendar

<u>Meeting Type</u>	<u>Topic</u>	<u>Date</u>
<del>Work Session</del>	<del>Operations</del>	<del>Tuesday, February 1, 2022</del>
Work Session	Capital / Sec Rds	Tuesday, February 8, 2022
Work Session	Wrap up	Tuesday, February 15, 2022
Public Hearing	Hearing	Thursday, February 17, 2022
	- Max Levy	
Budget Adoption	Adoption	Thursday, March 17, 2022

